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BEFORE THE REAL ESTATE COMMISSION

STATE OF NEVADA

SHARATH CHANDRA, Administrator, REAL ESTATE DIVISION, DEPARTMENT OF BUSINESS & INDUSTRY, STATE OF NEVADA,

Petitioner,

vs.

EDWARD OTOCKA,

Respondent.

RESPONDENT OTOCKA'S MOTION TO DISMISS

Respondent Edward Otocka, ("Respondent"), acting by and through his legal counsel Fennemore Craig, P.C., submits this motion to dismiss pursuant to Section 645.840 of the Nevada Administrative Code.

I. INTRODUCTION AND SUMMARY OF RELEVANT FACTS

Mr. Otocka is a New York-licensed Salesperson affiliated with Marcus & Millichap Real Estate Investment Services Inc. (the "Company") in New York, New York. The Complaint and Notice of Hearing filed against Mr. Otocka on February 15, 2018, (the "Complaint"), asserts two potential grounds for disciplinary action. First, the Complaint alleges a violation of NRS 645.230(1)(a), which makes it unlawful "for any person . . . to engage in the business of, act in the capacity of, advertise or assume to act as, a . . . (a) Real estate broker, real estate broker-salesperson or real estate salesperson within the State of Nevada" without first obtaining the

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appropriate license from the Nevada Real Estate Division (the "Division" or "NRED").

Second, the Complaint also claims that Mr. Otocka is subject to discipline under NRS 645.235(1)(a), which provides that the Nevada Real Estate Commission (the "Commission" or "NREC") may "impose an administrative fine against any person who *knowingly* . . . [e]ngages or offers to engage in any activity for which a license, permit, certificate or registration or any type of authorization is required pursuant to this chapter, or any regulation adopted pursuant thereto," without holding the required license, permit, certificate or registration or has not been given the required authorization.

The only factual bases stated in the Complaint are that Mr. Otocka signed documents entitled "Interstate Brokerage Cooperation Agreement – Turf State" and "Representation Agreement (Exclusive Right to Sell or Exchange)," with respect to property located at 2341 Comstock Drive, Las Vegas, Nevada (the "Academy of Excellence"). The Complaint also states that "advertising" for the Academy of Excellence included Mr. Otocka's name. The Complaint does not allege that any buyer or seller was harmed in the Academy of Excellence transaction, and no buyer, seller, or consumer made any complaint regarding Mr. Otocka or the Academy of Excellence transaction.

II. DISCUSSION AND ANALYSIS

A. THE COMPLAINT FAILS TO ALLEGE FACTS SUFFICIENT TO FIND THAT OTOCKA ACTED AS A BROKER-SALESPERSON OR SALESPERSON

The Complaint fails to allege facts sufficient to support the allegations that Mr. Otocka "engag[ed] in the business of, act[ed] in the capacity of, or advertis[ed] or assum[ed] to act" as a real estate broker-salesperson or real estate salesperson within the State of Nevada without first obtaining the appropriate license. Where a complaint fails to plead an essential element of the alleged violation, the complaint must be dismissed.¹ The definitions of a real estate broker-salesperson or real estate salesperson both require that the individuals be performing the

See Edgar v. Wagner, 101 Nev. 226, 228, 699 P.2d 110, 112 (1985).

activities of a real estate broker while associating with a licensed Nevada broker.² The Complaint does not include any statements or allegations that Mr. Otocka ever associated or attempted to associate with a Nevada licensed real estate broker. Thus, without any allegations as to this required element of the definitions of a real estate broker-salesperson or real estate salesperson, the Complaint fails as a matter of law with respect to any allegations that Mr. Otocka violated NRS 645.230(1)(a) and/or NRS 645.235(1)(a) by "engaging in the business of, acting in the capacity of, or advertising or assuming to act" as a real estate broker-salesperson or real estate salesperson. Consequently, the Complaint's only remaining potential basis for discipline is that Mr. Otocka engaged in the activities of a real estate broker, as defined in NRS 645.030.

B. THE COMPLAINT FAILS TO ALLEGE FACTS SUFFICIENT TO FIND THAT OTOCKA ACTED AS A REAL ESTATE BROKER

The Complaint also fails to assert sufficient facts to find that Mr. Otocka violated NRS 645.230(1)(a) and/or NRS 645.235(1)(a) by "engaging in the business of, acting in the capacity of, or advertising or assuming to act as a real estate broker" Because the Complaint does not plead each of the necessary elements for acting as a real estate broker, the Complaint must be dismissed and this matter cannot proceed to hearing.

NRS 645.030 defines a "real estate broker" as, a "person who, for another and for compensation or with the intention or expectation of receiving compensation" performs certain specified duties relating to the sale, purchase, lease, or management of real property.5 Receiving or expecting to receive compensation is a fundamental element of this definition; unless the activities listed in NRS 645.030 are undertaken for compensation (or the expectation of it), the individual cannot be found to have acted as a real estate broker.

There is absolutely no allegation in the Complaint that Mr. Otocka received, or expected

NEV. REV. STAT. §§ 645.035 & .040.

³ Edward Otocka, Complaint, Case No. 2016-2904 (Feb. 15, 2018) at para. 15.

⁴ See <u>Edgar</u>, 101 Nev. at 228.

to receive any commission or other compensation in connection with the Academy of Excellence transaction. The alleged violations relating to this property fail as a matter of law because a real estate broker is, by definition, someone who engages in the statutory activities "for compensation or with the intention or expectation of receiving compensation." Absent such factual allegations, the Complaint is facially defective and the alleged violations of NRS 645.230(1)(a) and/or NRS 645.235(1)(a) must be dismissed.

C. THE COMPLAINT FAILS TO ALLEGE A REQUIRED ELEMENT OF NRS 645,235(1)(A)

In addition to failing to plead necessary elements of the definitions of a real estate broker-salesperson, real estate salesperson, and real estate broker, the Complaint also fails to allege an essential element of NRS 645.235(1)(a), which requires that the person "knowingly" engaging in activities requiring a license. This additional defect further necessitates dismissal of the Complaint.6

The Complaint sets out only a handful of factual allegations relating to Mr. Otocka's involvement with the Academy of Excellence property. With respect to the allegations that Mr. Otocka executed documents entitled "Brokerage Cooperation Agreement – Turf State" and "Representation Agreement (Exclusive Right to Sell or Exchange)", the Complaint makes no assertions whatsoever regarding what these documents are, what they mean, or what Mr. Otocka agreed to by signing them. The act of signing these documents, without more, does not violate Nevada law, and the Complaint fails to allege any other details or specific information about this document or Mr. Otocka's activities which would establish that executing this document is a violation of NRS 645.230(1)(a) and/or NRS 645.235(1)(a).8

NEV. REV. STAT. § 645.030 (emphasis added).

See <u>Edgar</u>, 101 Nev. at 228.

The only detail from the document included in the Complaint is that the agreement states that Mr. Otocka should not put his name on marketing materials for Nevada properties. This directive complies with NRED and NREC's apparent interpretation of statutes and regulations, and certainly does not suggest that signing this agreement constitutes unlawfully acting as a Nevada broker.

To the extent that NRED believes that executing these documents alone constitutes grounds for discipline, it has utterly failed to allege with particularity the connection between these

As such, it appears that the alleged violations are premised on the claim in paragraph 11 that certain "advertising" stated that the properties were listed by Mr. Otocka. Notably, the Complaint makes no claim that Mr. Otocka requested the advertising, supervised the creation of advertising, or even knew the advertising existed. Without any allegations as to Mr. Otocka's knowledge about the purported advertising, the Complaint fails to allege a necessary element of NRS 645.235(1)(a), which imposes liability only where the person "knowingly" engages in activities requiring a license. Without such an allegation, the Complaint fails to state a cause of action under NRS 645.235(1)(a) and these claims must be dismissed.

III. CONCLUSION

The Complaint's sparse factual allegations, even if presumed true, are insufficient to establish any violations of NRS 645.230(1)(a) and/or NRS 645.235(1)(a) because NRED has failed to plead the necessary elements to establish that Mr. Otocka engaged in conduct that satisfies the definitions of a real estate broker-salesperson, real estate salesperson, or real estate broker. Additionally, the Complaint does not allege that Mr. Otocka had any knowledge of the "advertising" for the Academy of Excellence, which is a required element of any violation under NRS 645.235(1)(a). For these reasons, the Complaint must be dismissed.

DATED and respectfully submitted this 29th day of May, 2018.

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agreements and NRS 645.230(1)(a) and/or NRS 645.235(1)(a), and due process requires a more definite statement as to the basis for discipline.

1	<u>CERTIFICATE OF SERVICE</u>
2	I hereby certify that the foregoing RESPONDENT OTACKA'S MOTION TO DISMISS
3	was submitted for filing with the Nevada Real Estate Commission on the 29h day of May, 2018.
4	I further certify that I served a copy of this document by mailing a true and correct copy thereof,
5	postage prepaid to the following:
6 7 8 9	Sharath Chandra, Administrator Department of Business and Industry Nevada Real Estate Division 3300 W. Sahara Avenue, Suite 350 Las Vegas, Nevada 89102 For the Nevada Real Estate Division
10	Keith E. Kizer Senior Deputy Attorney General State of Nevada
11	
12	555 E. Washington Avenue, Suite 3900 Las Vegas, Nevada 89101
13	Counsel for the Nevada Real Estate Division
14	Administration Section Manager Department of Business and Industry Naveda Bool Fatata Division
15	Nevada Real Estate Division 3300 W. Sahara Avenue, Suite 350
16	Las Vegas, Nevada 89102 For the Nevada Real Estate Commission
17	Asheesh Bhalla
18	Deputy Attorney General State of Nevada
19	555 E. Washington Avenue, Suite 3900 Las Vegas, Nevada 89101
20	Counsel for the Nevada Real Estate Commission
21	DATED this 29th day of May, 2018. A) ana h Wheelen
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23	An Employee of Fennemore Craig, P.C.
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