1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28	STATE O SHARATH CHANDRA, Administrator, REAL ESTATE DIVISION, DEPARTMENT OF BUSINESS & INDUSTRY, STATE OF NEVADA, Petitioner, vs. ALLAN N. ROTHSTEIN, <u>Respondent.</u> FINDINGS OF FACT, CONCL This matter came on for hearing before the and Industry, State of Nevada (the "Commission"), the Nevada State Business Center, 3300 W. Sahara Nevada 89102 (the "Hearing"). The RESPONDEN "RESPONDENT" or "ROTHSTEIN") appeared or Attorney General with the Nevada Attorney General Division of the Department of Business and Indust A prior hearing on this matter occurred on I make an appearance and a default judgment was tai petition for rehearing on June 10, 2022 by and thro Esq., which the Division opposed. The Commission meeting and voted 4-1 in favor of granting the rehe 13-15, 2022, but RESPONDENT requested, and w of then-Division Counsel Michelle Briggs, Esq., be	Avenue, Nevada Room, Suite 400, Las Vegas, IT, ALLAN N. ROTHSTEIN (hereinafter, h his own behalf. Phil W. Su, Esq., Senior Deputy al's Office, appeared on behalf of the Real Estate ry, State of Nevada (the "Division"). March 29, 2022, where RESPONDENT failed to ken against him. RESPONDENT submitted a ugh his retained counsel, Andrew Wasielewski, n considered the petition at its September 27, 2022 earing. The hearing was rescheduled for December as granted, a second continuance over the objection ecause RESPONDENT requested addition time to porarily suspended the license of RESPONDENT'S
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against the RESPONDENT, to which the RESPONDENT filed an answer on his own behalf on
 February 6, 2023.

3 At the hearing, Attorney Su, representing the Division, moved, during discussion of prehearing 4 matters, to admit the Division's disclosed documentary records into evidence. The RESPONDENT did 5 not object and the Commission admitted those records into evidence. The RESPONDENT then moved 6 to admit documents that he had compiled into evidence. Attorney Su objected, noting that 7 RESPONDENT had emailed those records to Division staff the previous evening, on February 22, 8 2023, and that he did not have an opportunity to review those records in advance of the hearing. After 9 further discussion, the Commission ruled that it would consider, on an exhibit-by-exhibit basis, and 10 subject to Attorney Su's objection, whether to admit the RESPONDENT's proposed exhibits. 11 During the Division's case-in-chief, Investigator Maria Martin was called to testify regarding 12 the investigation she undertook of RESPONDENT on behalf of the Division, and the documents that 13 were obtained from that investigation. During RESPONDENT's case-in-chief, he testified on his own 14 behalf and moved to admit various exhibits into evidence. The Commission granted his request to 15 admit RESPONDENT's exhibits 2, 3, 4, 6, 7, 8, 10, 17, and 19, admitted in part/denied in part 16 RESPONDENT's exhibit 3,¹ and denied the RESPONDENT's exhibits 14, 15, 16 and 18. 17 RESPONDENT thereafter moved to recall Investigator Martin for re-examination; the Commission 18 denied the recall request. 19 After hearing testimony and reviewing the documents presented in this matter and for good 20 cause appearing, the Commission now enters its Findings of Fact, Conclusions of Law, and Order as 21 follows: 22 **FINDINGS OF FACT** 23 The Commission, by unanimous vote, based upon the evidence presented during the Hearing, 24 finds that by a preponderance of the evidence in the record the following facts, as presented in the 25 Amended Complaint, have been proven: 26 27 28 ¹ Pages 1-15 of RESPONDENT's Exhibit 3 were admitted; pages 16-19 of RESPONDENT's Exhibit 3 were denied.

1	2.	At all relevant times mentioned in this complaint, RESPONDENT'S real estate broker		
2	license and property manager permit issued by the Division were in "active" status.			
3	3.	RESPONDENT was issued a property management permit on July 15, 2009.		
4	4.	On or about July 30, 2010, Kyle Puntney (the "owner") executed a residential property		
5	management	agreement with the RESPONDENT'S brokerage at that time, RX Realty, for 11893		
6	Wedgebrook, Las Vegas Nevada 89183 (the "property").			
7	5.	In 2012, the owner was transferred out of state for work and tasked the RESPONDENT		
8	with finding a tenant for the property.			
9	6.	RESPONDENT left RX Realty and worked on his own after he received his real estate		
10	broker license on March 25, 2013.			
11	7.	After becoming a broker on March 25, 2013, RESPONDENT did not execute new		
12	agreements	with the owner for property management services but continued providing property		
13	management services to the owner for the property.			
14	8.	On or about April 23, 2020, the owner filed a Statement of Fact with the Division against		
15	RESPONDE	ENT in which he alleged that RESPONDENT sexually harassed his tenant, Candy Torres,		
16	failed to communicate repairs and was deceitful and dishonest in collection of fees, and that such conduc			
17	caused him to be sued by the tenant in federal District Court.			
18	9.	The allegations concerned a lease that commenced in 2018.		
19	10.	At that time, RESPONDENT was operating under his broker's license which listed the		
20	address for h	nis brokerage at 755 W. Sunset Road, in Henderson Nevada 89011.		
21	12.	RESPONDENT transacted business with clients out of his personal residence in Las		
22	Vegas or a nearby Burger King.			
23	13.	In September of 2018, RESPONDENT found a tenant for the property, Candy Torres ("the		
24	tenant"), a si	ingle mother of five children who was living in a weekly rental at the time.		
25	14.	To accommodate the tenant, RESPONDENT and the owner applied for and obtained		
26	Section 8 sta	atus for the property.		
27	15.	According to the Housing Assistance Payment Contract, the rent was \$1,475, with \$1,330		
28	paid by vouc	cher from the Southern Nevada Regional Housing Authority (SNRHA) and \$145 paid by the		
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1	tenant, and the lease commenced on November 17, 2018.	enant, and the lease commenced on November 17, 2018.			
2	16. The SNRHA documents provide as follows:				
3	The owner may not accept any other monies from the client. Requiring extra ("side")				
4	payments in excess of the family's share of rent as listed above is considered program fraud.				
5	17. According to the SNRHA contract, tenant was responsible to pay for air conditioning and				
6	electric, and landlord was responsible for all other utilities, including water, sewer, and trash.				
7	18. On or about November 23, 2018, at his residence, RESPONDENT had tenant sign a				
8	Residential Lease Agreement, a Hold Harmless Agreement, Consent to Act, Lease Addendum for Illegal				
9	Activity, Smoke Detector Agreement, Standard Sign Placement Agreement, Rent Receipt Agreement				
10	and Direct Consent for Sexual Intercourse and or Fellatio or Cunnilingus (the "sex contract").				
11	19. RESPONDENT included the sex contract with the lease documents for tenant to sign.				
12	20. RESPONDENT also had the tenant sign a Duties Owed form.				
13	21. The lease agreement provides for a late fee of \$85, plus \$75 per day, with no grace period				
14	and that such amounts shall be considered rent.				
15	22. RESPONDENT left a "For Rent" sign on the property during the lease term in exchange				
16	for a one-day grace period according to the Standard Sign Placement Agreement.				
17	23. RESPONDENT had tenant sign an Addendum to the lease agreement dated November				
18	23, 2018 which states that the tenant agrees to pay for all utilities, including, without limitation, gas,				
19	water, and sewer.				
20	24. On or about December 13, 2018 and without notifying the owner, RESPONDENT sent				
21	the tenant an email saying rent and signed lease for the property has not been received and he threatened				
22	to serve an eviction notice.				
23	25. On or about December 28, 2018, RESPONDENT sent an email to the tenant stating late				
24	charges in the amount of \$1,285 were due.				
25	26. On or about December 31, 2018, RESPONDENT sent an email to the tenant with water				
26	bills for her to pay for the months of November and December.				
27	27. On or about January 18, 2019, the tenant sent RESPONDENT an email stating "I found				
28	the power bill Nov/Dec it was for \$171.03 you made me pay 300+ \$ why ?"				
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1 28. The tenant also questioned RESPONDENT for billing her \$55 per month for trash service 2 when the service cost is \$44.73 every three months.

3 29. On or about February 8, 2019, RESPONDENT emailed the tenant that late fees are additional rent per the lease agreement and billed her for water, sewer, and trash. 4

5 30. RESPONDENT pursued eviction proceedings against tenant stating over a \$1,000 in rent is due for January and February. 6

7 31. Tenant answered an eviction proceeding in February saying RESPONDENT'S attitude 8 toward her changed when she refused to be with him sexually.

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32. Tenant sought legal advice from Nevada Legal Services regarding the eviction.

10 33. By email dated March 2, 2019, tenant wrote to RESPONDENT that she was writing as 11 she was standing outside his home. She wrote that she "came to pay the rent for March 2019 and the 12 1,051.00 that you say I owed you. Allan you did not want to take my payment and I asked you to please 13 give me a document stating that you didn't want to take that amount - unless I payed [sic] you \$ 4485. I 14 asked you to explain to me one by one how you came to this absurd amount -and again you did not want 15 to write anything because this way, there would be no proof that I came... I tried to come to a settlement 16 and your words were *IF YOU DON'T HAVE THE 4485.00 GET THE [F***] OUT OF MY HOUSE." 17 34. The five-day notices served on or about February 12th and 13th, 2019 stated \$1,007 and

18 \$1,057 was due respectively.

19

35. RESPONDENT by email apologized for raising his voice to the tenant, but never explains 20 how the amount due came to \$4,485.

21 36. RESPONDENT never notified the owner of his efforts to evict the tenant, that he had her 22 sign a sex contract or that he was charging her for utilities prohibited by the SNRHA contract.

23

37. RESPONDENT told owner rental payments were delayed at times due to clerical errors.

24 38. On April 8, 2019, tenant sued RESPONDENT and the owner alleging multiple violations 25 of law including the federal Fair Housing Act, the Nevada Fair Housing Law, wrongful eviction, 26 deceptive trade practices, and invasion of privacy.

27 39. The owner was forced to hire an attorney to defend himself in the lawsuit and ultimately 28 settled with tenant.

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40. Tenant's lease expired in November 2019 and tenant vacated the property.

42. RESPONDENT kept \$900 of the last two months' rent for unexplained charges.

3 43. By letter dated April 24, 2020, the Division requested that RESPONDENT provide a
4 written response in the form of an affidavit to the allegations in the statement of fact and provide a copy
5 of the transaction file.

6 44. RESPONDENT provided the transaction file, including the signed sex contract, but did
7 not provide an affidavit form responding to the allegations against him.

8 45. The lease agreement provided by RESPONDENT was not dated and did not state a
9 commencement date or ending date. RESPONDENT'S signature is dated November 17, 2018 and
10 tenant's signature is dated November 23, 2018.

46. The owner's attorney provided the Division's investigator documents from the federal
litigation.

47. The Division received a copy of the lease agreement with tenant containing handwritten
notes dating the lease as of November 17, 2018 and including a term of November 17, 2018 to November
30, 2019. The signatures of RESPONDENT and tenant are both dated November 23, 2018.

16 48. By letter dated October 4, 2021, the Division sent follow up correspondence in which the
17 investigator gave RESPONDENT until October 19, 2021, to respond to the allegations with a signed
18 affidavit.

49. On or about October 4, 2021, RESPONDENT informed the Division's investigator by
phone that he was working out of his home, he met his clients either at his home or Burger King across
the street and that he asked the tenant to sign the sex contract.

50. RESPONDENT did not provide a signed affidavit regarding the allegations against him.
51. On or about October 18, 2021, the Division notified RESPONDENT that the matter was
being referred to the Commission for disciplinary action.

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CONCLUSIONS OF LAW

Based on the foregoing findings of fact, the Commission concludes by unanimous vote that
 RESPONDENT committed the following violations of law, in numerical order as presented in the
 Amended Complaint:

1 1. RESPONDENT violated NRS 645.633(1)(i) through NAC 645.605(6) by breaching his 2 obligation of absolute fidelity to his principal's interest when he directed tenant to sign the sex contract 3 as part of the lease agreement documents.

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2. RESPONDENT violated NRS 645.633(1)(i) through NAC 645.605(6) by breaching his 5 obligation of absolute fidelity to his principal's interest by violating the terms of the SNRHA contract 6 regarding tenant's responsibility for payment of utilities.

7 3. RESPONDENT violated NRS 645.633(1)(i) through NAC 645.605(6) by breaching his 8 obligation of absolute fidelity to his principal's interest by violating the terms of the SNRHA contract by 9 charging late fees as additional rent.

10 4. RESPONDENT violated NRS 645.633(1)(i) through NAC 645.605(6) by breaching his 11 obligation of absolute fidelity to his principal's interest by pursuing eviction proceedings without notice 12 to the owner and for amounts exceeding the amount of rent due from tenant pursuant to the SNRHA 13 contract.

14 5. RESPONDENT violated NRS 645.633(1)(h) through NAC 645.605(1) by failing to protect 15 the public against fraud, misrepresentation or unethical practices related to the lease transaction with 16 tenant when he directed tenant to sign the sex contract as part of the lease agreement documents.

17 6. RESPONDENT violated NRS 645.633(1)(h) through NAC 645.605(1) by failing to protect 18 the public against fraud, misrepresentation or unethical practices related to the lease transaction with 19 tenant by violating the terms of the SNRHA contract when he charged the tenant additional rent through 20 late fees.

21 7. RESPONDENT violated NRS 645.633(1)(h) through NAC 645.605(1) by failing to protect 22 the public against fraud, misrepresentation or unethical practices related to the lease transaction with 23 tenant by violating the terms of the SNRHA contract when he charged the tenant for water, trash and 24 sewer utility services.

- 25 8. RESPONDENT violated NRS 645.633(1)(h) for failing to have a complete copy of the lease 26 agreement for the property in his transaction file provided to the Division which amounts to gross 27 negligence or incompetence in performing his property management responsibilities.
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9. RESPONDENT violated NRS 645.633(1)(i) through NAC 645.605(6) by breaching his

1 obligation to deal fairly with all parties to a real estate transaction by directing tenant to sign the sex 2 contract as part of the lease agreement documents.

3 10. RESPONDENT violated NRS 645.633(1)(i) through NAC 645.605(6) by breaching his 4 obligation to deal fairly with all parties to a real estate transaction by demanding payment of utilities 5 from tenant in violation of the SNRHA contract.

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11. RESPONDENT violated NRS 645.633(1)(i) through NAC 645.605(6) by breaching his 7 obligation to deal fairly with all parties to a real estate transaction by demanding payment for late fees as 8 additional rent from tenant in violation of the SNRHA contract.

9 13. RESPONDENT violated NRS 645.633(1)(i) through NAC 645.605(6) by breaching his 10 obligation to deal fairly with all parties to a real estate transaction when he pursued eviction proceedings 11 for amounts exceeding the amount of rent due from tenant pursuant to the SNRHA contract.

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15. RESPONDENT violated NRS 645.633(1)(h) and NRS 645.510 by conducting real estate 13 management activities from a place of business other than his designated place of business according to 14 his real estate broker license issued by the Division, when he had tenant sign the lease documents at his 15 personal residence, which amounts to gross negligence or incompetence in performing acts for which the 16 person is required to hold a license pursuant to NRS 645.

- 17 16. RESPONDENT violated NRS 645.252(2) when he failed to exercise reasonable skill and care 18 with respect to all parties in a real estate transaction when he pursued eviction proceedings against Tenant 19 claiming rent due was more than allowed under SNRHA contract.
- 20 17. RESPONDENT violated NRS 645.252(2) when he failed to exercise reasonable skill and care 21 with respect to all parties in a real estate transaction when he refused to accept rent and demanded 22 additional rent when tenant tried to pay rent after eviction notices were served.

23 18. RESPONDENT violated NRS 645.252(2) when he failed to exercise reasonable skill and care 24 with respect to all parties in a real estate transaction when he directed tenant to sign the sex contract as 25 part of the lease agreement documents.

- 26 19. RESPONDENT violated NRS 645.633(1)(h) and NRS 645.3205 by dealing with a party to a 27 real estate transaction in a manner that is deceitful, fraudulent or dishonest,
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1	20. RESPONDENT violated NRS 645.633(1)(h) and NRS 645.6056(1) when he acted as a		
2	property manager for the property without having obtained a property management agreement signed by		
3	the owner of the property after RESPONDENT left RX Realty.		
4	21. RESPONDENT violated NRS 645.633(1)(h) through NAC 645.605(11)(b) by impeding or		
5	attempting to impede the Division's investigation by failing to supply a written response to the Division's		
6	investigator.		
7	ORDER		
8	The Commission, being fully apprised in the premises, and good cause appearing to the		
9	Commission, by unanimous vote, ORDERS as follows:		
10	1. RESPONDENT shall pay an administrative fine to the Division in the total amount of \$96,237.04		
11	- which includes a fine of \$90,000.00 for violations of law and \$6,237.04 for the Division's		
12	attorney's fees and costs - no later than six months from the effective date of this Order.		
13	2. No portion of the aforementioned administrative fine shall be attributed to violation/conclusion		
14	of law # 15.		
15	3. All real estate licenses and property management permits issued by the Division to the		
16	RESPONDENT are hereby revoked.		
17	4. The Division may institute debt collection proceedings for failure to timely pay the total fine,		
18	including action to reduce this Order to a judgment. Further, if collection goes through the State		
19	of Nevada, then RESPONDENT shall also pay the costs associated with collection.		
20	5. The Commission retains jurisdiction for correcting any errors that may have occurred in the		
21	drafting and issuance of this document.		
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6. This Order shall become effective on the 22nd day of May , 2023. 1 DATED this 19 day of APRIL, 2023. 2 3 **REAL ESTATE COMMISSION** STATE OF NEVADA 4 5 By: 6 Vice President, Nevada Real Estate Commission Submitted by: 7 AARON D. FORD Attorney General 8 9 By: /s/ Phil W. Su Phil W. Su, Esq. 10 Senior Deputy Attorney General 555 E. Washington Avenue, Suite 3900 11 Las Vegas, Nevada 89101 (702) 486-3655 12 Attorneys for Nevada Real Estate Division 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 Page 10 of 10